Governor's Commission for a Drug Free Indiana

A Division of the



Comprehensive Community Plan

County: Randolph

LCC: Drug Free Randolph County, Inc.

Date: March 9, 2006



Contact: James A. Noffsinger Address: 401 North Plum Street

City: Union City, IN

Zip Code: 47390

Phone: 765 964-4683

Email: jnoffsinger1@woh.rr.com

County Commissioners:

Address: Randolph County Courthouse, 2nd Floor

City: Winchester, IN

Zip Code: 47394

Plan Summary

Mission Statement: DRUG FREE RANDOLPH COUNTY, INC. (DFRC) It is the mission of DFRC to reduce the illegal use and abuse of alcohol, tobacco, and other drugs in Randolph County through education, enforcement, treatment, prevention, and collaborating with other agencies. Through our comprehensive plan for the county, we will assess present efforts and develop programs to reduce abuse, providing encouragement to persons who seek help in reducing the impact of alcohol and other drug abuse in their lives.

History: Our group was formed in 1987 by the education committee of the Randolph County Mental Health Association. It was decided that we needed input from other agencies to address the issue of substance abuse among our young people. Representatives from schools, churches, law enforcement, the YMCA, and the medical community came together for an organizational meeting. Through those efforts, a speaker, David Toma, was brought in to speak to students at all area schools. Paul Mesplay from the Prevention Coordinating Office started working with our group early in 1988 on behalf of the Governor's Commission for a Drug Free Indiana. Our group became officially known as the "Randolph County Substance Task Force." Our first Chairman was Reverend Jim Brazell in 1989. He was succeeded by Sherry Loveall who served until 1993. Jim Delamater became the interim Chair for two months until Mr. Townsend became Chair in 1994. In 1995, Jim Delamater returned as our Chairman until 1996, when Byron Peasley accepted the position. Byron served as Chair until 2001, when he turned over the position to Jim Noffsinger, who still serves in that capacity. Jim has lead the group to filing for non profit status and a name change to Drug Free Randolph, Inc. in December of 2005.

Summary of the Comprehensive Community Plan: From its' inception in 1987, the membership of Drug Free Randolph County, Inc has enjoyed representation of a broad cross section of interests. The theme of our work might best be described as "making a difference for the future." We have worked closely with individuals in the school systems, treatment organizations, and law enforcement to determine how best to respond to the needs they have expressed. In working to assist the youth in our county



DFRC has for the past fifteen years funded teams from the schools to attend Indiana Teen Institute. The work we undertake continues to focus on funding students who will develop leadership skills they can take back to their school and community. The positive effects from our investment have been returned many times over in the successful programs that have been implemented by the various schools. One of our schools was recognized as America's Drug and Alcohol Free School of the Year 2000 for their prevention efforts out of 4500 schools across the United States who submitted their programs.

The comprehensive plan we have developed for 2006 comes from the efforts of many members collaborating on ideas and ways to address the problems that we encounter in Randolph County.

With Randolph County having a consistent history of high unemployment, there has been a resulting emotional and financial distress. This has contributed to high instances of drunk driving, substance abuse among youth, domestic violence, and suicides. Domestic violence has become more prevalent and the number of repeat offenders has increased considerably.

As a result of the above statements, we have been able to identify clearly those problems which DFRC intends to address.

- 1. Substance use by youth and adults
- 2. A full continuum of treatment services
- 3. Substance abuse impact on the justice system
- 4. Drunk Driving Issues
- 5. Teen pregnancies and the use of tobacco and/or drugs during pregnancy.

MONITORING ROLE OF DRUG FREE RANDOLPH COUNTY. Inc.

Drug Free Randolph County, Inc. has implemented a funding application that attempts to address relevant issues without being cumbersome. Whenever an organization approaches us for funding, they must first complete the application and provide whatever additional supportive data they may have available. A copy of this application is attached. Once our grant committee meets and makes a recommendation to our membership for their approval. Once approved, we forward the approved application to the county commissioners for final approval and allocation of funds. We follow up by asking each recipient of our grants to appear before our group to give us a report on how the funds were spent and the impact they had in the community. Most monitoring occurs at the time of the application when it is determined how the request best fits our plan and what significant impact the request will have in addressing a particular problem. In addition, each request must be consistent with the mission statement and fit within the context of those guidelines.





Membership List

County LCC Name: Drug Free Randolph County, Inc.

Name	Organization	Race	Gender	Category
Larry	Dunn Center	C	M	Treatment
Jenkins				
Carol Macy	Citizen	С	F	Concerned
				Citizen
Byron	Retired	C	M	Concerned
Peasley	Banking			Citizen
Eldon	Winds of	C	M	Treatment
Solomon	Change			
Jim	Harrisville	C	M	Minister
Bradshaw	Church			
Jim	State SADD	C	M	Educator
Noffsinger	Coordinator			
Jay Harris	Sheriff	C	M	Law
				Enforcement
Bettie Shafer	Citizen	C	F	Concerned
				Citizen
Sue Hill	Citzen	C	F	Concerned
				Citizen
Dennis	Americare	C	M	Health
Pinkerton				Services
Deborah	Purdue	C	F	Professional
Reed	Extension			
Terry	Disabled	C	M	Concerned
Wisener	G4. 7 1	~	7.5	Citizen
Evard	City Judge	C	M	Law
Thompson	G 1 1			Enforcement
Joyce	School	C	F	Education
Husmann	Counselor			
Ann Marie	Citizen	C	F	Concerned
Browne	Social Services	C	3.6	Citizen
David Rees		C	M	Treatment
Yolanda	Citizen	C	F	Concerned Citizen
Thayer	XX/	C	F	
Shelly Monfort	Wraparound	C	r ·	Treatment
Susan Ream	Dunn Mental	C	F	Treatment
Susan Keam	Health		F	reaument
Amber	Wraparoune	С	F	Treatment
Luedike	pui ouiic			
Linda Collins	Randolph	C	F	Treatment



Nursing Home		





Problem Identification

Problem Statement #1: Youth and adults in the county abuse substances, including alcohol, tobacco, and drugs

Supportive Data:

- From a 2004 report from the Union City Police Department, there were 5% of arrests for public intoxication, 18 % for possession of drugs and drug paraphernalia, and 5 % for minor consumption.
- The schools in Randolph County do not keep statistical information on the number of youths using alcohol, but the high percent of arrests for minor in consumption attest to a significant problem.
- Jay Harris, Randolph County Sheriff, reported that in 2002 there were 116 persons booked into the Randolph County Jail for drug abuse.
- The Randolph County Health Department had no statistical information on number of deaths from cirrhosis of the liver.

•	
•	
Year	1 Update:
•	
•	
•	
•	
Year	2 Update:
•	In 2005, Union City Police reports that 26 % of arrests were drug related, 8% were for public intoxication, and 8% were minors in consumption. From the 2005 Sheriff's report, 8% were drug related, 8% for public intoxication, and 5% were minors in consumption.
•	
•	
•	
Fina	l Update:
•	
•	
•	
•	

Objectives:

• A. Support prevention/education programs provided through the schools and other community organizations.



- 1. Local school brought in drug-awareness speaker. DFRC funded this program.
- 2. Our county has an active Youth Salute program which provides recognition for achieving students.
 - 3. Each school in Randolph County has an active SADD Chapter.
- 4. DFRC is the primary supporter of the Randolph County Sheriff's DARE program.
- 5. There is now in place a county youth council with representatives from each school dealing with issues that involve community problems.
- B. Provide healthy alternative activities for children and youth, especially after school and during summer break.
- 1. STEPS, a youth center which had been operating solely in Union City, expanded in Ridgeville with a new center.
- 2. The local schools provide a latchkey program for youth whose parents are working.
- 3. The Wesley United Methodist Church in Union City involves youth from the entire community in a summer church camp. This has been a positive influence on molding character in our young people.
- C. Support tobacco education/prevention and cessation programs for youth and adults.
- 1. The tobacco coalition offers cessation clinics and is pro-active in doing compliance checks to assure that local vendors are not selling tobacco products to minors.
- D. Support state and national education/awareness campaigns such as "The Great American Smoke Out", Red Ribbon Week, etc.
- 1. The five Randolph County schools all participate in various drugfree programs.



Ye	Year 1 Update:			
	•			
	•			
	•			
	•			
V	Voor 9 Indoto			

Year 2 Update:

- Red Ribbon Week was a success at all 5 county schools. Rick Stoddard was brought in to speak to all schools about the evils of tobacco.
- 12 students were sent to Indiana Teen Institute, a prevention leadership training camp, and 4 students were sent to the High School Youth Summit.
- DFRC will approach 5 county schools to encourage ATOD use data collection to obtain a baseline for future use and to help measure the impact of prevention programs in the county.
- DFRC was awarded a \$1000 grant to organize 3 town meetings on reducing underage drinking at the middle school age level.
- DFRC became a 501c-3 non profit organization and will now work

	diligently to improve our statistics.				
Fi	Final Update:				
	•				
	•				
	•				
	•				

Goals:

 Fewer Randolph County youth and adults will abuse substances, resulting in positive changes in the supportive data shown above and other indicators related to substance abuse.



Year 1 Annual Benchmarks:	
• • • • •	
Year 2 Annual Benchmarks:	
 The Coalition hired a part-time coordinator and the coordinator will work with local agencies to obtain this data in the future. • 	
Final Report:	
•	

Problem Statement #2: Limited access to abuse counseling for Randolph County Citizens due to financial hardship and lack of funds availability results in emotional, legal, and/or social consequences.

Supportive Data:

- The most recent report of income for Randolph County households, as compiled by the U.S. Census Bureau for 1999, puts the median household income almost 17 % below the median household income for Indiana. Although it is unknown how many may need help and not has adequate funds to meet that need, it is fair to assume a need exists based on the high number of households in the low income range.
- In 2001, the Winds of Change Counseling in Randolph County reported they had 41 adult clients who fit into the indigent category. Attempts to obtain grant funds have been unsuccessful, and clients have not met the terms of repayment plans, forcing the agency to write off sums as bad debts. This limits the ability of Winds of Change to be able to serve indigent clients.
- •
- •
- _



•

Ye	ar	1 Update:
	•	
	•	
	•	
	•	
Ye	ar	2 Update:
	•	The Dunn Wraparound program served 24 families including 50 children.
	•	
	•	
	•	
Fi	nal	Update:
	•	
	•	
	•	
	•	

Objectives:

- A. Contact those agencies involved in counseling as well as the court and Family and Children's Services, making them aware of outpatient funds available for the indigent
- 1. In 2004, DFRC funded \$8750 to Winds of Change Counseling to assist in funding for those individuals who were without insurance coverage and could not afford the cost of counseling services
- 2. Although DFRC did not provide funds to the Dunn Center in 2004 for indigent cases, we have maintained contact with Dunn and remain committed to assist as the need is presented to us.
 - B. Support drug-alcohol counseling for inmates at the Randolph County Jail.
 - 1. DFRC provides funds through the Dunn Center for counseling of inmates at the Randolph County Jail. This is an ongoing commitment, and in 2004 we funded \$1800.
 - C. Support counseling/detox services for the indigent clients.
 - 1. Reference paragraph A.
 - D. Encourage court referrals from probation.
 - 1. Although DFRC does not play an active role in the referral process, DFRC has actively assisted the two counseling agencies in the community with funding for indigent situations.



•	
•	
•	
Year 1 Update:	
•	
Year 2 Update:	
DFRC will continue to work to secure funding to assist our mental	
health organizations with their respective programs.	
DFRC funded the Dunn Wraparound program serving 24 families	
including 50 children.	
•	
Final Update:	
Goals:	
More citizens with addictive illnesses will be able to receive suitable	
intervention, treatment and aftercare services.	
•	
•	
•	



Yea	ar	1 Annual Benchmarks:
	•	
	•	
	•	
	•	
Yea	ar	2 Annual Benchmarks:
	•	DFRC provided \$1800 to Dunn Center to use in substance abuse fundamental education to 60 inmates in the Randolph County Jail. The sessions are 1.5 hours each for 10 sessions.
	•	
	•	
Fin	ıa	l Report:
	•	
	•	
	•	
	•	



Problem Statement #3: Law enforcement and justice programs in the county are overwhelmed with the demands on the system created by substance abusing offenders.

Supportive Data:

• A. In Union City last year the city judge resigned and no one replaced him. Presently, Union City Cases are being referred to Superior Court or Winchester City Court, creating an overload of cases within the justice system

•

•

Year	r 1 Update:
•	
•	
•	
•	
Year	c 2 Update:
•	Union City has hired a judge, thus the problem of overloading has been alleviated.
•	
•	
•	
Fina	l Update:
•	
•	
•	
_	

Objectives:

- A. Support assessment services, drug testing and treatment for offender populations.
- B. Support the efforts of the county justice system and commissioners to establish a juvenile detention center within Randolph County. Presently all juvenile offenders are being sent out of the county, posing a hardship on families.
- C. Assist in meeting the need for appropriate equipment and materials for local police and justice agencies for programs/services related to substance abuse reduction.

•

_

•

•



•
•
•
•
•
Year 1 Update:
•
•
•
•
Year 2 Update:
 Union City Police have arrested 280 individuals in 2005 for various crimes. DFRC financially supported the purchase of a Drug do for the Sheriff's Department.
•
•
Final Update:
•
•
Goals: • Police and justice organizations within the county will be able to

 Police and justice organizations within the county will be able to encourage and support positive outcomes for substance abusing offenders, thereby reducing caseloads and repeat offenders over the long term.

•

•

•



Ye	ear	1 Annual Benchmarks:
	•	
	•	
	•	
	•	
Ye	ear	2 Annual Benchmarks:
	•	DFRC has met with county judges to discuss our allotment for DUI and Drug offenses. We have been receiving \$100 per DUI and have not been receiving any monies for drug offenses. We expect to increase our funding significantly in 2006.
	•	
	•	
	•	
Fi	na	l Report:
	•	
	•	
	•	
	•	



Problem Statement #4: Drunk/Impaired drivers cause traffic deaths and injuries in Randolph County.

Supportive Data:

- A. In 2004, the Union City Police had101 arrests for DUI and 126 accident reports. Not all DUI's involved accidents, but a high number did, so it is fair to say at least one fourth of the total accidents reported involved impaired driving.
- B. In 2004, according to Randolph County Sheriff Jay Harris, there were 1653 people booked into the Randolph County Jail, and of those, 186 were OWI arrests.
- C. According to Sheriff Harris, in 2004 there were 8 alcohol-related traffic crashes resulting in 7 injuries and 2 deaths. In 2003, there were only four alcohol-related traffic crashes, but they resulted in seven injuries.

•

Year 1	Update:
•	
•	
•	
•	
Year 2	2 Update:
	In 2005, there were 7 alcohol-related traffic crashes, with 2 fatalities and 8 injuries
•	
•	
•	
Final	Update:
•	
•	
•	

Objectives:

- A. Support public education efforts for teen and adult drivers related to impaired driving.
- B. Support assessment treatment for drunk driving offenders.
- C. Assist in meeting the needs of law enforcement for equipment needed to apprehend drunk drivers.
- D. Support the use of programs such as SADD as they seek to bring about a reduction in impaired driving.



•	
•	
•	
•	
•	
•	
•	
•	
Year 1	Update:
•	
•	
•	
•	
Year 2	2 Update:
	We are moving forward to make DFRC the driving force in reducing our
	ATOD statistics. The Coordinator will work with local agencies to obtain
	program data in 2006.
	program data in 2000.
_	
•	
•	
Final	Update:
•	
•	
•	
•	
Goal	s:
•	There will be fewer drunk/impaired driving crashes and deaths in
•	coming years.
•	Journey Journey
-	
-	
•	
•	



Ye	ear 1 Annual Benchmarks:
	•
	•
	•
	•
Ye	ear 2 Annual Benchmarks:
	• In 2005 the county had 1 less alcohol related crash than in 2004.
	•
	•
	•
Fi	nal Report:
	•



Problem Statement #5: An increase in the number of teenage pregnancies and the use of tobacco and/or drugs during pregnancy is an ongoing problem

Supportive Data:

- Randolph County has a 3% pregnancy rate among high school teenagers.
- •
- •
- •
- •

Year 1 Update:

- •
- •
- •

Year 2 Update:

- No pregnancy data was obtainable for 2005.
- _

Final Update:

- •
- •

Objectives:

- A. Support sex education programs which educate youth on pregnancy. encourage abstinence and/or birth control.
- 1. In the Union City High School, the Front Line mentoring program is still being used. Seniors mentor to freshmen and attempt to be a positive role model for guiding students away from inappropriate behavior. One of the local churches in that community comes to the school and conducts a course known as Positive Relationships, designed to promote abstinence.
- B. Support school programs which provide interactive parenting, mannequins to show students what is involved in parenting.
- 1. In 2004, DFRC funded mannequins for the Union City High School. The other schools in the county report they have parenting programs with mannequins already in place.
- C. Encourage youth programs such as youth centers to introduce sex education issues. Also work with agencies such as the Dunn Center as



they often go into schools with programs designed to educate youth who may be deemed at risk for behavior that could lead to pregnancy.

• 1. The Union City High School has begun a Fellowship for Christian Athletes, taking a faith based approach to dealing with issues of sex education and drug abuse. DFRC continues to provide funds to the Dunn Center as they attempt to reach at risk kids in the schools. We also support the efforts of STEPS, a local youth center in Union City and Ridgeville, as they attempt to educate at risk youth as to the dangers of teen pregnancy and drug abuse.

	O	 U	J	
•				
•				
•				
•				
•				
_				
•				
_				
•				
•				
•				
•				
•				
•				
•				
•				
•				

Ye	ear 1 Update:
	•
	•
	•
Ye	ear 2 Update:
	DFRC helped sponsor a community forum advocating abstinence.
	•
	•
Fi	nal Update:
	•
	•
	•

Goals

• Randolph County will have fewer teen pregnancies in 2006



•	
Year 1	1 Annual Benchmarks:
•	
•	
•	
•	
Year	2 Annual Benchmarks:
•	DFRC has not addressed this problem statement in 2005 other than holding an abstinence forum. The Council will look at this problem in 2006.
•	
•	
•	
Final	Report:
•	
•	
•	
•	



Problem Statement #7:	
Supportive Data:	
•	
•	
•	
•	
•	
Year 1 Update:	
•	
•	
•	
•	
Year 2 Update:	
•	
•	
•	
•	
Final Update:	
•	
•	
•	
•	
Objectives:	
•	
•	
•	
•	
•	
•	
•	
•	
•	
-	



Ye	ar 1 Update:
	•
	•
	•
	•
Ye	ar 2 Update:
	•
	•
	•
Fi	nal Update:
	•
G	oals:
	•
	•
	•
	•
	•
Ye	ar 1 Annual Benchmarks:
	•
	•
	•
	•
Ye	ar 2 Annual Benchmarks:
	•
	•
	•
	•
Fi	nal Report:
	•
	•



Support	tive Data:			
•	ive Butu.			
•				
•				
•				
•				
Year 1 U _l	pdate:			
•				
•				
•				
•				
Year 2 U	pdate:			
•				
•				
•				
•				
Final Up	date:			
•				
•				
•				
•				



Year 1	Update:			
•				
•				
•				
Year 2	Update:			
•				
•				
•				
•				
Final l	Update:			
•				
•				
•				
•				
Goals				
•				
•				
•				
•				
•				
•				
Year 1	Annual Benchmarks:			
•				
•				
•				
Year 2	Annual Benchmarks:			
•				
•				
•				
Final l	Report:			
•				
•				
•				
•				



Please attach the County's Fiscal Report for review!

Next Annual Update Due:

Next Comprehensive Community Plan Due: 3/15/2007

Date of Community Consultant Review: 3/14/2006

Disclaimer:

You agree that the information provided within this Plan is subject to the following Terms and Conditions. These Terms and Conditions may be modified at any time and from time to time; the date of the most recent changes or revisions will be established by the Commission and sent electronically to all Local Coordinating Councils.

Terms and Conditions:

The information and data provided is presented as factual and accurate. I hereby acknowledge that I can be asked to submit proper documentation regarding the data submitted within the Plan. Failure to do so could result in a "denied approval" by the Commission under IC 5-2-6-16.

The Local Drug Free Communities Fund must be spent according to the goals identified within the plan. I hereby acknowledge that I can be asked to submit proper documentation regarding funds that are collected, allocated, and disbursed within the county. Failure to do so could result in a "denied approval" by the Commission under IC 5-2-6-16.

Initials: J.A.N.



DISBURSEMENT OF DFRC FUNDS IN 2005

CATEGORY	REC	IPIENTS	AMOUNT	PURPOSE
PREVENTION	Randol	ph County Sheriff	\$5000	DARE
	Indiana Teen Institute			Youth Program
	Wrapai	round	\$2500	Family Education
		TOTAL:	\$10120	
TREATMENT	Wraparound		\$2500	Family Intervention
	Dunn I	Mental Health	\$2200	Inmate Services
		TOTAL:	\$4700	
CRIMINAL JUSTIO	C E	Tip Line	\$102.39	
CKIVIII AL JUSTI	CE	-		
		Sheriff Drug-Dog	\$7800	
		TOTAL:	\$7902.39	

AGGREGATE TOTAL: \$22722.39